

**FILED  
UNITED STATES DISTRICT COURT  
CLERKS OFFICE  
FOR THE DISTRICT OF MASSACHUSETTS**

2004 JAN -9 A 10:15  
CIVIL ACTION NO.

SOUTHWESTERN BELL MOBILE  
SYSTEMS, LLC. d/b/a CINGULAR  
WIRELESS,  
Plaintiff

VS.

TIMOTHY CLARK, MARY ESSARY,  
ERIC NESTLER, MARC SEVIGNY and  
TIMOTHY ARNOLD,  
As they Are Now or Formerly the Members  
of and Constitute the Planning Board  
of the Town of Harvard, Worcester  
County, Massachusetts,  
Defendants

U.S. DISTRICT COURT  
DISTRICT OF MASS.

**COMPLAINT**

**04-40003-NMG**

RECEIPT # 404245  
AMOUNT \$ 150.00  
SUMMONS ISSUED ✓  
LOCAL RULE 4.1 ✓  
WAIVER FORM ✓  
MCF ISSUED ✓  
BY DPTY. CLK. S. Jones  
DATE 1-9-04

This action arises out of a decision of the Planning Board of the Town of Harvard, purportedly acting pursuant to its authority under Massachusetts General Laws, Chapter 40A and the Town of Harvard Protective (Zoning) By-Laws (hereinafter the "Bylaw"), to impermissibly condition the issuance of a special permit to co-locate on an existing wireless telecommunications tower and for related improvements and equipment necessary for the provision of personal wireless services ("Personal Wireless Services"), as that term is used and defined in the Telecommunications Act of 1996 (the "Act"), 47 U.S.C. §332(c). This action is brought pursuant to 47 U.S.C. §332(c)(7)(B)(v).

**A. PARTIES**

1. The Plaintiff, Southwestern Bell Mobile Systems, LLC, d/b/a Cingular Wireless ("Cingular"), is a foreign limited liability company registered to do business in the Commonwealth of Massachusetts with a principal place of business in Massachusetts at 580

Main Street, Bolton, Worcester County, Massachusetts. Cingular is a provider of Personal Wireless Services.

2. The Defendants, Timothy Clark, of 114 Bolton Road, Harvard, Worcester County, Massachusetts; Mary Essary, of 239 Stow Road, Harvard, Worcester County, Massachusetts; Eric Nestler, of 31 Cruft Lane, Harvard, Worcester County, Massachusetts; Marc Sevigny, of 101 South Shaker Road, Harvard, Worcester County, Massachusetts; and Timothy Arnold, of 21 Glenview Drive, Harvard, Worcester County, Massachusetts, at all times material and relevant hereto were and/or are all the members of the Planning Board of the Town of Harvard, Worcester County, Massachusetts (the "Board"), sitting and acting pursuant to the authority granted to them under Massachusetts General Laws, Chapter 40A and the Bylaw.

B. JURISDICTION AND VENUE

3. This Court has subject matter jurisdiction of this action under 28 U.S.C. § 1331, as this action arises under the laws of the United States, specifically 47 U.S.C. § 332(c).

4. Venue is proper in this Court under 28 U.S.C. § 1391(b), as the Defendants each reside in this District, and the events giving rise to this action occurred in this District.

C. FACTS

5. On or about July 8, 2003, Cingular applied to the Board for a special permit pursuant to Sections 125-27, 125-38 and 125-46 of the Bylaw to co-locate a wireless communications facility on an existing wireless communications tower at 60 Old Shirley Road, Harvard, Massachusetts ("Locus").

6. The Board held public hearings on Cingular's Application on September 8, 2003, and October 20, 2003.

7. On December 16, 2003, the Board filed a written decision ("Decision") with the Town Clerk of the Town of Harvard dated December 15, 2003, purporting to grant Cingular's application subject to conditions (the "Conditions"). A copy of the Decision, attested by the Town Clerk with whom the Decision was filed on December 16, 2003, is attached hereto, marked Exhibit A and incorporated herein by reference.

COUNT I - 47 U.S.C. §332(c)(7)(B)(v)

8. Cingular repeats and reavers the allegations contained in paragraphs 1 through 7 of this Complaint as fully as if restated verbatim in this paragraph.

9. Cingular is a provider of Personal Wireless Services as that term is used and defined in the Act, 47 U.S.C. § 332(c)(7)(C).

10. The Act, 47 U.S.C. § 332(c)(7)(B), provides, in relevant part that:

(i) The regulation of the placement, construction, and modification of personal wireless service facilities by any state or local government or instrumentality thereof -

(I) shall not unreasonably discriminate among providers of functionally equivalent services; and

(II) shall not prohibit or have the effect of prohibiting the provision of personal wireless services.

(ii) A State or local government or instrumentality thereof shall act on any request for authorization to place, construct, or modify personal wireless service facilities within a reasonable period of time after the request is duly filed with such government or instrumentality, taking into account, the nature and scope of such request.

(iii) Any decision by a state or local government or instrumentality thereof to deny a request to place, construct, or modify personal wireless service facilities shall be in writing and supported by substantial evidence contained in a written record.

11. The Act, 47 U.S.C. §332(c)(7)(B)(v), further provides:

(v) Any person adversely affected by any final action or failure to act by a State or local government or any instrumentality thereof that is inconsistent with this subparagraph may, within 30 days after such action or failure to act, commence an action in any court of competent jurisdiction. The court shall hear and decide such application on an expedited basis . . .

12. The Application constitutes a request to place, construct, or modify Personal Wireless Service facilities within the meaning of the Act.

13. The Decision is inconsistent with the Act.

14. The Decision is inconsistent with the Act for the following reasons, *inter alia*:

- (a) The Conditions in the Decision unreasonably discriminate among providers of functionally equivalent services, in violation of the Act;
- (b) The Conditions in the Decision are not supported by substantial evidence contained in a written record, in violation of the Act;
- (c) The Conditions in the Decision exceed the Board's authority under the Bylaw;
- (d) The Conditions in the Decision prohibit or have the effect of prohibiting the provision of personal wireless services;
- (e) Cingular's Application and proposed use of the existing tower and Locus comply with all of the applicable requirements of the Bylaw without the Conditions; and
- (f) The Conditions contained in the Decision are unreasonable, arbitrary, capricious, whimsical and based on legally untenable grounds.

15. Cingular is adversely affected and aggrieved by the Decision.

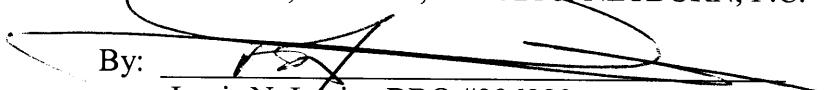
WHEREFORE, Cingular, invoking the provisions of 47 U.S.C. § 332(c)(7)(B), demands this Honorable Court:

- 1. Grant Cingular expedited review of the matters set forth in this Complaint;
- 2. Determine and adjudge that the Conditions in the Decision are in violation of the provisions of the Act;

3. Order the Board to grant the Application and issue the Special Permit without the Conditions; and

4. Grant Cingular such other relief as justice, equity and the circumstances may require.

Respectfully submitted,  
SOUTHWESTERN BELL MOBILE  
SYSTEMS, LLC, d/b/a CINGULAR WIRELESS  
The Plaintiff,  
By its Attorneys,  
D'AGOSTINE, LEVINE, PARRA & NETBURN, P.C.

By: 

Louis N. Levine BBO #296880  
F. Alex Parra BBO #390314  
268 Main Street  
Acton, Massachusetts 01720  
(978) 263-7777  
January 8, 2004

OFFICE OF THE

**HARVARD PLANNING BOARD**

13 Ayer Road •

Harvard, Massachusetts 01451

EXHIBIT A



RECEIVED

'03 DEC 16 PM 2 36

TOWN OF HARVARD

DECEMBER 15, 2003

**HARVARD PLANNING BOARD**  
**NOTICE OF DECISION**

**SOUTHWESTERN BELL MOBILE SYSTEMS, LLC**  
**d/b/a CINGULAR WIRELESS**

**SPECIAL PERMIT: CO-LOCATION on a WIRELESS COMMUNICATIONS TOWER**

**60 Old Shirley Road, Parcel 8/70**  
**Owner: Walter Setzco**  
**1012 Pleasant Street, Leominster, MA 01453**

The Harvard Planning Board (the "Board") hereby **GRANTS** to Southwestern Bell Mobile Systems, LLC, doing business as Cingular Wireless (the "Applicant"), a Special Permit (the "Permit"), under Sections 125-27, 125-38, and 125-46, specifically, but not limited to, of the "Code of the Town of Harvard", the "Protective Bylaw", As Amended (the "Bylaw"), to co-locate on an existing wireless communications tower, at 60 Old Shirley Road, Map 8, Parcel 70 (the "Site"), and in agreement with the Town of Harvard Master Plan. The Application was submitted to the Town Clerk on July 8, 2003. Notice of the Public Hearing (the "Hearing") was given postpaid and advertised in "The Harvard Post" on August 22 and 29, 2003.

**Evidence**

The Application included:

- A check for \$1,100.00.
- Certified Abutters List from the Town of Harvard Board of Assessors, dated June 25, 2003.
- Harvard Planning Board Application form with attached Support Statements for Zoning Relief and Project Narrative Description.
- Letter of Authorization from Nextel Communications, Inc., to Applicant, to Proceed with Permitting.
- Letter of Authorization from Walter Setzco, to the Board, for Applicant to Proceed with Permitting.
- Sterling Steel Structures, 1211 Kress Street, Houston, TX 77020, and Paul J. Ford

and Company, 250 East Broad Street, Suite 500, Columbus, Ohio 43215, page one, re Job. No. 20099-268, with sixteen (16) pages of "Monopole Design Program" and one page of "MAT Footing for Towers".

- Section 125-27 (e) (1) Application Review.
- "Site Overview, Old Shirley Road Harvard, MA; Cingular Wireless, 580 Main Street, Bolton, MA 01740; SFC Engineering Partnership Inc., 25 Sundial Avenue, Suite 205W, Manchester, NH; June 14, 2003: four (4) pages".
- Proposed Conditions, three (3) pages.
- Report from Donald L. Haes, Jr., Ph.D., CHP, radiation safety specialist, 427 Amherst Street, Unit #11, Nashua, NH 03063;
- License entitled "Radio Station Authorization, Cellular Radiotelephone Service" issued to Worcester Telephone Company; expiration date February 9, 2006.
- Three (3) coverage maps.
- NEPA Environmental Screening Report, by EBI Consultants for Cingular Wireless, EBI Project #23-6075B.
- Certificate on No Appeal from Harvard Town Clerk re Cellco Partnership, d/b/a Verizon Wireless, 0 Old Shirley Road, Special Permit, certified November 5, 2002.
- Cellco Partnership, d/b/a Verizon Wireless, Special Permit, dated October 7, 2002.
- Telecorp Realty LLC, AT&T Wireless PCS, AT&T Wireless Services, Inc. Special Permit, dated January 22, 2001.
- Nextel Communications of the Mid-Atlantic Special Permit Modification, dated July 12, 1999.
- Nextel Communications of the Mid-Atlantic, Inc. Special Permit, dated April 26, 1999.

The Hearing was opened on September 8 and closed on October 20, 2003.

Deliberations were begun and concluded at the Board's regular meeting of December 15, 2003. Five (5) Planning Board Members attended the hearing and four (4) were present to vote: Timothy Clark, Chairman, Mary Essary, Clerk, Marc Sevigny, and Eric Nestler.

## Testimony

The following, part of which supplemented the Application, was entered into the record during the Hearing process:

1. Applicant's only existing companion site is Carlson's tower, Oak Hill Road.
2. Site is planned to be a companion site to the 47 Poor Farm Road site, as well as 336 Old Littleton Road, Porter Road in Littleton, and Codman Road in Boxborough.
3. Applicant has purchased additional high-band spectrum.
4. Antennas will be arranged in full arrays.
5. Co-location is necessary to cover Route 2 coverage gaps.
6. Applicant will be boxed in and below grade on one side.
7. Tower is built and Applicant will co-locate at the eighty-eight (88) foot location.

8. Antennas will be located within the camouflage "branches, so as not to compromise the tower's stealth design.
9. Ground equipment will be painted "Charleston green", which is a mixture of fifty percent (50%) green paint and fifty percent (50%) black paint.
10. Coverage plots identify necessity of co-location at this location.
11. "North Harvard Topography, With Tower Sites" plot submitted by Board Consultant, dated September 8, 2003.
12. Applicant has sublease with Nextel and a lease with Setzco.
13. Applicant will install twelve (12) antennas among the existing "branches".
14. MEPA is not applicable to this project.
15. Applicant has one pending Application for co-location at the 47 Poor Farm Road site.
16. Pad space was previously constructed and allocated.
17. Cables will run over ice bridge from cabinets to tower.
18. There will be an antenna on ice bridge for emergency use by Town.
19. Applicant is trying to locate as far east on Route 2 as possible.
20. Platform for antennas is already constructed and located on tower at the eighty-eight (88) foot location.
21. Applicant looking to serve beyond Route 2.
22. There will be no on-site generator, only battery backup.

## **Findings**

1. Plots submitted by the Applicant demonstrate that the proposed co-location on the Old Shirley Road Tower is predicted to provide coverage along a portion of Route 2 in Harvard. The Board finds that within the wireless communications overlay district "there are no existing, approved or proposed wireless communications towers or other structures which are reasonably available to accommodate the wireless communications equipment planned for the proposed co-location in order to provide the service which this proposed facility would provide" in accordance with Section 125-27D.(2)(a) of the Bylaw.
2. The Applicant showed data found credible by the Board indicating existing coverage provided by the Applicant to be below the "marginal" signal strength in the area that would be covered by the proposed tower.
3. Based upon the above information and analysis, the Board finds that antennas at eighty-eight (88) feet can meet the Applicant's needs. The Bylaw strongly encourages co-location on existing communications towers. The proposed location also satisfies an important need of the Applicant. Co-location at this site is therefore strongly supported. The Board finds that the Applicant has demonstrated to the Board's satisfaction that co-location at eighty-eight (88) feet on this tower, will not have a greater detrimental impact upon the view shed, within the meaning of Section 125-27E.(12) of the Bylaw.
4. The Applicant will locate its antennas within the "branches" of the existing "tree tower" in such a way as to hide the antennas from view. The view shed analysis and the photographic evidence obtained during the original permitting of the tower demonstrated that the tower and its accessory structures are able to accommodate multiple users to

the extent it can be done without detrimental impact on the view shed. The tower owner has agreed to permit other service providers to co-locate on the tower with commercially reasonable terms, as required by Bylaw Section 125-27D.(2)©.

5. There is no existing wireless communications tower located within two (2) miles of the proposed facility that would meet the need for coverage in this area of Harvard. The Applicant has demonstrated to the satisfaction of the Board that the proposed co-location is critical to the provision of services in accordance with Bylaw Section 125-27D.(d)(2).
6. The existing tower is set back by at least the height of the tower from all property lines in accordance with Bylaw Section 125-27D.(2)(f)(1). The Applicant proposes no change in the location or height of the existing tower.
7. The Applicant proposes no change to the existing approved driveway location or design. The Board finds that the proposed access conforms to applicable Bylaw Section 125-27D.(2)(g).
8. The Applicant's plan shows that the utilities will run within the existing utility easement, and that there will be no removal of trees.
9. The granting of a Special Permit for co-location on the wireless facility will be in compliance with Bylaw Section 125-46C.(1) and:
  - a. will not result in substantial increase of volume or rate of surface water runoff to neighboring properties and streets, will not result in substantial danger of pollution or contamination of the ground water supply, a ground water absorption area, a well, pond, stream, watercourse, W district, or inland wetland. All surface water runoff resulting from the construction of the facility will be retained within the lot in which it originates.
  - b. will result in no substantial increase in traffic, compared to refusal of the permit, on any residential street where the premises have access.
  - c. will be in harmony with the general purpose and intent of the Bylaw except as noted in these findings, including each purpose stated in the Purpose section, which is pertinent to the particular Application.
10. The Applicant does not propose any lighting other than emergency lighting, which complies with Section 125-27D.(2)(k).
11. In accordance with Bylaw Section 125-27D.(2)(l), the tower and its accessory buildings have been designed to be as unobtrusive as possible, with all utility lines serving them installed underground and the use of the best available technology to minimize the noise emitted from the site.
12. An existing chain link fence for security surrounds the tower and equipment compound will match other painted elements. The proposal complies with Bylaw Section 125-27D.(2)(m), requiring that the tower be fenced so as to control access to the facility and that the fence be as unobtrusive as possible.
13. The Applicant's proposal includes the signage required by Section 125-27D.(2)(n), namely an announcement sign, a no trespassing sign, and a sign giving a phone number where the owner/operator can be reached on a twenty-four (24) hour basis.

No other signs will be permitted.

14. The Application, plans, supporting documentation, and testimony support the following description of the specific use and intensity of use for the proposed facility:
  - a. The antenna support structure on the monopole is located at eighty-eight (88) feet above ground level.
  - b. The antennas are oriented in three (3) sectors and are located inside the branches of a "tree" style monopole on a fourteen (14) foot diameter platform upon the monopole.
  - c. Each sector comprises three (3) antennas, one of which transmits and two (2) of which receive.
  - d. Each antenna is approximately seventy-two (72) inches high by twelve(12) inches wide by four (4) inches deep.
  - e. The facility will transmit and receive at frequencies from 1945.2 to 1949.8 MHz
  - f. The maximum total effective radiated power transmitted from all the antennas on all the Applicant's operating frequencies at this site is less than 2000 watts at full power with all channels active.
15. The Applicant has submitted all material in compliance with Bylaw Sections 125-27 and 125-46.
16. By incorporating/referencing original view shed analysis, the Applicant has met, to the Board's satisfaction, the requirements of Bylaw Section 125-27E.(3)(a)(1).
17. The Applicant has submitted a copy of a valid FCC license to operate the facility for the specific use and intensity of use.
18. The Applicant's proposal does not entail additional disturbance of wetlands or buffer areas, so a determination of applicability from the Harvard Conservation Commission, per Bylaw Section 125-27E.(9), is not required.
19. While the Applicant has not submitted copies of a valid lease with the owner of the leased area, as well as with Nextel Communications, establishing the right to operate the facility on the site for at least the term of the Permit, it will provide such to the Town Clerk, the Board, and Building Commissioner, prior to issuance of a Building Permit.

### **Conditions and Limitations on Exercise of Special Permit**

The following conditions and limitations shall run with this Permit. They may be altered only by a Application to this Board to modify the Permit, an Application for a new Special Permit, or if such alteration(s) is determined to be minor and meet the following

requirements, in which event they may be altered only by the written and recorded consent of four (4) of a five (5) member Board, upon a vote taken at an open meeting, and then only if:

- i) the change is consistent with the Findings above.
- ii) the change does not reduce a requirement of the Bylaw.
- iii) the change does not prejudice the interests of anyone entitled to notice of the original Hearing on the Permit.

1. The center point of the Special Permit holder's antenna on the tower shall be located no more than eighty-eight (88) feet above ground level, as measured from the existing ground level at the base of the tower. No point on the tower, its appurtenant structures, antennas, or other components shall be more than 100 feet above ground level as measured from the existing ground level at the base of the tower. The transmitting and receiving antennas shall be supported on a structure, which is an equilateral triangle of base dimension approximately fourteen (14) feet, mounted horizontally and centered on the monopole support. Each side of the triangular structure shall comprise one antenna with transmitting capability and two (2) antennas with receiving capability. Each antenna shall have the be approximately seventy-two (72) inches high by twelve (12) inches wide by four (4) inches deep. The facility transceiver shall operate at frequencies between 1945.2 and 1949.8 MHz, with a maximum total effective radiated power less of than 2000 watts at full power with all channels active.
2. The antennas shall be camouflaged by placing them within, and without protrusion beyond the "branches" of the existing tree tower.
3. The antennas shall be painted green, corresponding to Sherwin Williams Rainforest #4071, to match the color of the "needles" on the stealth tree.
4. The cleared area containing the facility shall continue to be secured by a chain link fence no less than six (6) feet and no greater than eight (8) feet in height. The fence and associated hardware shall be painted the color "Charleston Green", that is, a mixture of fifty percent (50%) black and fifty percent (50 %) "Hunter Green" paints, or an acceptable agreed upon substitute. Cabinets shall be on existing concrete pad, with cabinets no taller than six (6) feet.
5. No Building Permit to construct the Applicant's part of the facility shall be granted, nor shall any work at the site related to the construction/installation of the Applicant's equipment be begun until the Board has provided the Building Commissioner with written confirmation that the Special Permit holder has complied with the provisions of this paragraph.
  - a. The Grantee shall provide the Planning Board with a bond as required by Bylaw Section 125-27H.(2) in a form acceptable to the Board. The Bond shall provide security in any amount not less than \$25,000 to assure the

Special Permit holder's compliance with its obligations in the event that the holder ceases to use the tower or any part thereof, and shall specifically state that the obligation is to remove all towers or parts thereof owned by the Permit holder, and all accessory structures so owned, and to return the property to substantially the same condition as it was in prior to the erection of the tower, except for facilities not owned by Southwestern Bell Mobile Systems, LLC, its successors and assigns. The bond shall state that the bond shall not expire until one year and a day after Southwestern Bell Mobile Systems, LLC, its successors and assigns have ceased to use the tower and that the bonding company shall have no right to cancel the bond during the term of the bond.

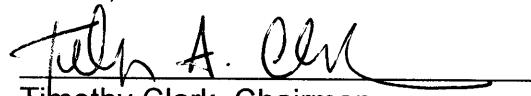
6. No obstruction or non-emergency lighting is permitted on the tower. Should the Applicant incorporate lighting into its facility in the future, any such lighting must be motion-activated, with a full cut off feature.
7. The Grantee shall file with the Building Commissioner and the Board annual certification demonstrating continuing compliance with the standards of the Federal Communications Commission, and the American National Standards Institute.
8. The Grantee shall provide prior written notice to the Building Commissioner and the Board in the event of a change or increase of use of the tower or the Grantee's facilities on and at the tower, change of Grantee, or cessation of use on and at the tower, or any portion thereof. Any change in use, or increase in the intensity of use of the tower, or any portion thereof, shall require a new Special Permit.
9. The Grantee shall construct and maintain its facilities on the tower and ground in accordance with the screening approved by the Board in this Permit and previously granted Special Permits for this Site.
10. A sign shall be limited to approximately twelve (12) inches by twelve (12) inches in size, posted over the door to the equipment shelter, citing site designation information and a telephone number for twenty-four (24) hours per day emergency contact. (A "No Trespassing" sign has been posted at the gated entrance to the secured area containing the tower and equipment shelter.)
11. No additional land shall be cleared in relation to the construction of Grantee's facilities.
12. Maximum acoustical noise levels emitting as a result of the new equipment cabinets under full load conditions will be 50db(A) at a distance of three (3) meters and 40db(A) at a distance of nine (9) meters.
13. The term of the Permit is for five (5) years from the last date of filing with the Town Clerk. All provisions of the Permit shall be binding on the Grantee, its successors,

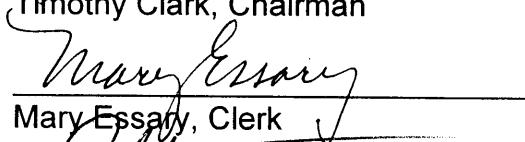
or assigns.

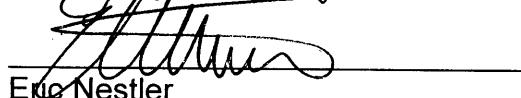
14. The Grantee is required to remove all its installation(s) on the tower, tower parts, and all related accessory structures when there is a cessation of use for a period of at least one year, and/or one year following expiration of the Permit, unless renewed. The Grantee is further required to return the property to substantially the same condition as it was in prior to the erection of the tower and all related facilities. The Grantee shall have the right to remove the tower if it is the last permitted user of the tower.
15. The existing driveway is sufficient to accommodate anticipated traffic by tower/facility owners and emergency equipment.
16. The Grantee shall furnish current actual cost information for its installation and ground equipment in a form satisfactory to the Board and Board of Assessors, for the purposes of tax assessment. The value of Site improvements and structures, including the antennas and equipment, shall be included.
17. Placement of Grantee's antennas on the tower shall not disturb the tower's required "stealth" appearance.
18. A key for the lock box shall be supplied to the Fire Department and box replacement(s) shall have key(s) likewise circulated to ensure access for emergency services.
19. Grantee must comply with all conditions of this Permit prior to commencement of operation.

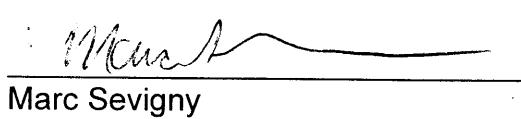
By a vote of 4 to 0, the Special Permit and site plan approval for the construction and use of a wireless communications facility are granted subject to the conditions and limitations contained herein.

December 1, 2003

  
\_\_\_\_\_  
Timothy Clark, Chairman

  
\_\_\_\_\_  
Mary Essary, Clerk

  
\_\_\_\_\_  
Eric Nestler

  
\_\_\_\_\_  
Marc Sevigny

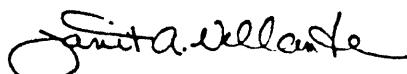
(Members of a five-member Board)

This decision is not valid until after it has been certified with respect to Appeal by the Harvard Town Clerk, as provided in MGL, Chapter 40A, Section 9, and a copy as certified has been recorded in the Worcester Registry of Deeds.

An Appeal of this decision may be made pursuant to MGL, Chapter 40A, Section 17, within twenty (20) days after this decision is filed with the Town Clerk.

(Southwestern Bell Mobile Systems, LLC; 60 Old Shirley Road)

Town Clerk  
True Copy Attest



## CIVIL COVER SHEET - 40003

The JS-44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON THE REVERSE OF THE FORM.)

## I. (a) PLAINTIFFS

Southwestern Bell Mobile Systems, LLC  
d/b/a Cingular Wireless

(b) County of Residence of First Listed Plaintiff \_\_\_\_\_  
(EXCEPT IN U.S. PLAINTIFF CASES)

DEFENDANTS Timothy Clark, Mary Essary, Eric Nestler, Marc Sevigny and Timothy Arnold, as they are now or formerly known. Members of and constitute the Planning Board of the Town of Harvard, Worcester County, Massachusetts

County of Residence of First Listed Plaintiff - Acton, Worcester

(IN U.S. PLAINTIFF CASES ONLY)

NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE LAND INVOLVED

U.S. DISTRICT COURT

DISTRICT OF MASS.

(c) Attorney's (Firm Name, Address, and Telephone Number)  
Louis N. Levine and F. Alex Parra  
D'AGOSTINE, LEVINE, PARRA & NETBURN, P.C.  
268 Main Street, P. O. Box 2223  
Acton, MA 01720 (978) 263-7777

Attorneys (If Known)

DISTRICT OF MASS.

## II. BASIS OF JURISDICTION (Place an "X" in One Box Only)

<input type="checkbox"/> 1 U.S. Government Plaintiff	<input checked="" type="checkbox"/> 3 Federal Question (U.S. Government Not a Party)
<input type="checkbox"/> 2 U.S. Government Defendant	<input type="checkbox"/> 4 Diversity (Indicate Citizenship of Parties in Item III)

## III. CITIZENSHIP OF PRINCIPAL PARTIES (Place an "X" in One Box for Plaintiff and One Box for Defendant)

Citizen of This State	<input type="checkbox"/> 1	<input type="checkbox"/> 1	DEF	Incorporated or Principal Place of Business in This State	<input type="checkbox"/> 4	<input type="checkbox"/> 4	DEF
Citizen of Another State	<input type="checkbox"/> 2	<input type="checkbox"/> 2		Incorporated and Principal Place of Business in Another State	<input type="checkbox"/> 5	<input type="checkbox"/> 5	
Citizen or Subject of a Foreign Country	<input type="checkbox"/> 3	<input type="checkbox"/> 3		Foreign Nation	<input type="checkbox"/> 6	<input type="checkbox"/> 6	

## IV. NATURE OF SUIT (Place an "X" in One Box Only)

CONTRACT	TORTS	FORFEITURE/PENALTY	BANKRUPTCY	OTHER STATUTES
<input type="checkbox"/> 110 Insurance <input type="checkbox"/> 120 Marine <input type="checkbox"/> 130 Miller Act <input type="checkbox"/> 140 Negotiable Instrument <input type="checkbox"/> 150 Recovery of Overpayment & Enforcement of <input type="checkbox"/> 1948 Medicare Act <input type="checkbox"/> 152 Recovery of Defaulted Student Loans (Excl. Veterans) <input type="checkbox"/> 153 Recovery of Overpayment of Veteran's Benefits <input type="checkbox"/> 160 Stockholders' Suits <input type="checkbox"/> 190 Other Contract <input type="checkbox"/> 195 Contract Product Liability	<b>PERSONAL INJURY</b> <input type="checkbox"/> 310 Airplane <input type="checkbox"/> 315 Airplane Product Liability <input type="checkbox"/> 320 Asslt, Libel & Slander <input type="checkbox"/> 330 Federal Employers' Liability <input type="checkbox"/> 340 Marine <input type="checkbox"/> 345 Marine Product Liability <input type="checkbox"/> 350 Motor Vehicle <input type="checkbox"/> 355 Motor Vehicle Product Liability <input type="checkbox"/> 360 Other Personal Injury	<b>PERSONAL INJURY</b> <input type="checkbox"/> 362 Personal Injury— Med. Malpractice <input type="checkbox"/> 365 Personal Injury — Product Liability <input type="checkbox"/> 368 Asbestos Personal Injury Product Liability	<input type="checkbox"/> 610 Agriculture <input type="checkbox"/> 620 Other Food & Drug <input type="checkbox"/> 625 Drug Related Seizure of Property 21 USC <input type="checkbox"/> 630 Liquor Laws <input type="checkbox"/> 640 R.R. & Truck <input type="checkbox"/> 650 Airline Regs. <input type="checkbox"/> 660 Occupational Safety/Health <input type="checkbox"/> 690 Other	<input type="checkbox"/> 422 Appeal 28 USC 158 <input type="checkbox"/> 423 Withdrawal 28 USC 157 <b>PROPERTY RIGHTS</b> <input type="checkbox"/> 820 Copyrights <input type="checkbox"/> 830 Patent <input type="checkbox"/> 840 Trademark
<b>REAL PROPERTY</b> <input type="checkbox"/> 210 Land Condemnation <input type="checkbox"/> 220 Foreclosure <input type="checkbox"/> 230 Rent Lease & Ejectment <input type="checkbox"/> 240 Torts to Land <input type="checkbox"/> 245 Tort Product Liability <input type="checkbox"/> 290 All Other Real Property	<b>CIVIL RIGHTS</b> <input type="checkbox"/> 441 Voting <input type="checkbox"/> 442 Employment <input type="checkbox"/> 443 Housing/ Accommodations <input type="checkbox"/> 444 Welfare <input type="checkbox"/> 440 Other Civil Rights	<b>PRISONER PETITIONS</b> <input type="checkbox"/> 510 Motions to Vacate Sentence Habeas Corpus: <input type="checkbox"/> 530 General <input type="checkbox"/> 535 Death Penalty <input type="checkbox"/> 540 Mandamus & Other <input type="checkbox"/> 550 Civil Rights <input type="checkbox"/> 555 Prison Condition	<input type="checkbox"/> 710 Fair Labor Standards Act <input type="checkbox"/> 720 Labor/Mgmt. Relations <input type="checkbox"/> 730 Labor/Mgmt. Reporting & Disclosure Act <input type="checkbox"/> 740 Railway Labor Act <input type="checkbox"/> 790 Other Labor Litigation <input type="checkbox"/> 791 Empl. Ret. Inc. Security Act	<b>SOCIAL SECURITY</b> <input type="checkbox"/> 861 HIA (1395ff) <input type="checkbox"/> 862 Black Lung (923) <input type="checkbox"/> 863 DIW C/DIW W (405(g)) <input type="checkbox"/> 864 SSID Title XVI <input type="checkbox"/> 865 RSI (405(g))
			<input type="checkbox"/> 870 Taxes (U.S. Plaintiff or Defendant) <input type="checkbox"/> 871 IRS—Third Party 26 USC 7609	<b>FEDERAL TAXSUITS</b> <input type="checkbox"/> 900 Appeal of Fee Determination <input type="checkbox"/> 910 Agricultural Acts <input type="checkbox"/> 920 Economic Stabilization Act <input type="checkbox"/> 930 Environmental Matters <input type="checkbox"/> 940 Energy Allocation Act <input type="checkbox"/> 950 Constitutionality of State Statutes <input checked="" type="checkbox"/> 890 Other Statutory Actions

## V. ORIGIN (PLACE AN "X" IN ONE BOX ONLY)

<input checked="" type="checkbox"/> 1 Original Proceeding	<input type="checkbox"/> 2 Removed from State Court	<input type="checkbox"/> 3 Remanded from Appellate Court	<input type="checkbox"/> 4 Reinstated or Reopened	<input type="checkbox"/> 5 Transferred from another district (specify) _____	<input type="checkbox"/> 6 Multidistrict Litigation	<input type="checkbox"/> 7 Appeal to District Judge from Magistrate Judgment
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## VI. CAUSE OF ACTION (Cite the U.S. Civil Statute under which you are filing and write brief statement of cause. Do not cite jurisdictional statutes unless diversity.)

47 U.S.C. § 332(c)(7)(B)(v).

Plaintiff is adversely affected by decision of the Defendant Planning Board conditioning the issuance of a special permit to co-locate on an existing wireless telecommunications tower.

VII. REQUESTED IN  CHECK IF THIS IS A CLASS ACTION  DEMANDS  CHECK YES only if demanded in complaint:  JURY DEMAND:  Yes  No

## VIII. RELATED CASE(S) (See instructions):

IF ANY

JUDG  
E

DOCKET NUMBER

DATE 1/8/04 SIGNATURE OF ATTORNEY OF RECORD

FOR OFFICE USE ONLY F. Alex Parra

RECEIPT #

AMOUNT

APPLYING IFP

JUDGE

MAG. JUDGE

UNITED STATES DISTRICT COURT  
DISTRICT OF MASSACHUSETTS

04-40003-PAG

1. TITLE OF CASE (NAME OF FIRST PARTY ON EACH SIDE ONLY) Southwestern Bell Mobile Systems, LLC  
d/b/a Cingular Wireless v. Timothy Clark

2. CATEGORY IN WHICH THE CASE BELONGS BASED UPON THE NUMBERED NATURE OF SUIT CODE LISTED ON THE CIVIL COVER SHEET. (SEE LOCAL RULE 40.1(A)(1)).

I. 160, 410, 470, R.23, REGARDLESS OF NATURE OF SUIT.

II. 195, 368, 400, 440, 441-444, 540, 550, 555, 625, 710, 720, 730, 740, 790, 791, 820\*, 830\*, 840\*, 850, 890, 892-894, 895, 950.

III. 110, 120, 130, 140, 151, 190, 210, 230, 240, 245, 290, 310, 315, 320, 330, 340, 345, 350, 355, 360, 362, 365, 370, 371, 380, 385, 450, 891.

IV. 220, 422, 423, 430, 460, 510, 530, 610, 620, 630, 640, 650, 660, 690, 810, 861-865, 870, 871, 875, 900.

V. 150, 152, 153.

IN CLERKS OFFICE  
FILED  
\*Also complete AO 120 or AO 121  
for patent, trademark or copyright cases  
10:15U.S. DISTRICT COURT  
DISTRICT OF MASS.

3. TITLE AND NUMBER, IF ANY, OF RELATED CASES. (SEE LOCAL RULE 40.1(G)). IF MORE THAN ONE PRIOR RELATED CASE HAS BEEN FILED IN THIS DISTRICT PLEASE INDICATE THE TITLE AND NUMBER OF THE FIRST FILED CASE IN THIS COURT.

None

4. HAS A PRIOR ACTION BETWEEN THE SAME PARTIES AND BASED ON THE SAME CLAIM EVER BEEN FILED IN THIS COURT?

XYES NO

5. DOES THE COMPLAINT IN THIS CASE QUESTION THE CONSTITUTIONALITY OF AN ACT OF CONGRESS AFFECTING THE PUBLIC INTEREST? (SEE 28 USC §2403)

XYES NO

IF SO, IS THE U.S.A. OR AN OFFICER, AGENT OR EMPLOYEE OF THE U.S. A PARTY?

XYES NO

6. IS THIS CASE REQUIRED TO BE HEARD AND DETERMINED BY A DISTRICT COURT OF THREE JUDGES PURSUANT TO TITLE 28 USC §2284?

XYES NO

7. DO ALL OF THE PARTIES IN THIS ACTION, EXCLUDING GOVERNMENTAL AGENCIES OF THE UNITED STATES AND THE COMMONWEALTH OF MASSACHUSETTS ("GOVERNMENTAL AGENCIES"), RESIDING IN MASSACHUSETTS RESIDE IN THE SAME DIVISION? - (SEE LOCAL RULE 40.1(D)).

XYES NO

A. IF YES, IN WHICH DIVISION DO ALL OF THE NON-GOVERNMENTAL PARTIES RESIDE?

EASTERN DIVISION CENTRAL DIVISION WESTERN DIVISION

B. IF NO, IN WHICH DIVISION DO THE MAJORITY OF THE PLAINTIFFS OR THE ONLY PARTIES, EXCLUDING GOVERNMENTAL AGENCIES, RESIDING IN MASSACHUSETTS RESIDE?

EASTERN DIVISION CENTRAL DIVISION WESTERN DIVISION

(PLEASE TYPE OR PRINT)

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